A SINGLE WINDOW APPROACH TO INTEGRATED BORDER MANAGEMENT

"PAKISTAN SINGLE WINDOW" AS A CASE STUDY

November, 2021





THE SCHEME

- Border Management from a Trade
 Perspective
- The PSW Journey
- Lessons for border management
- Q&A



BORDER MANAGEMENT FROM CROSS BORDER TRADE PERSPECTIVE





Trade Facilitation

Agreement

Article 8

Border Agency Cooperation
Nationally
Internationally

Article 12

Customs Cooperation
Terms and conditions for information exchange

Article 23.2

National Committee on Trade Facilitation
National coordination
Implementation

Coordinated Border Management National
Single
Window
Article 10.4



ELECTRONIC SINGLE WINDOW

A Single Window is a facility that allows parties involved in trade and transport to lodge <u>standardized information</u> and documents with a <u>single</u> entry point to fulfill all import, export, and transit-related regulatory requirements. If information is electronic, then individual data elements should only be <u>submitted once</u>.

ECONOMIC COMMISSION FOR EUROPE

United Nations Centre for Trade Facilitation and Electronic Business (UN/CEFACT)

Recommendation and Guidelines

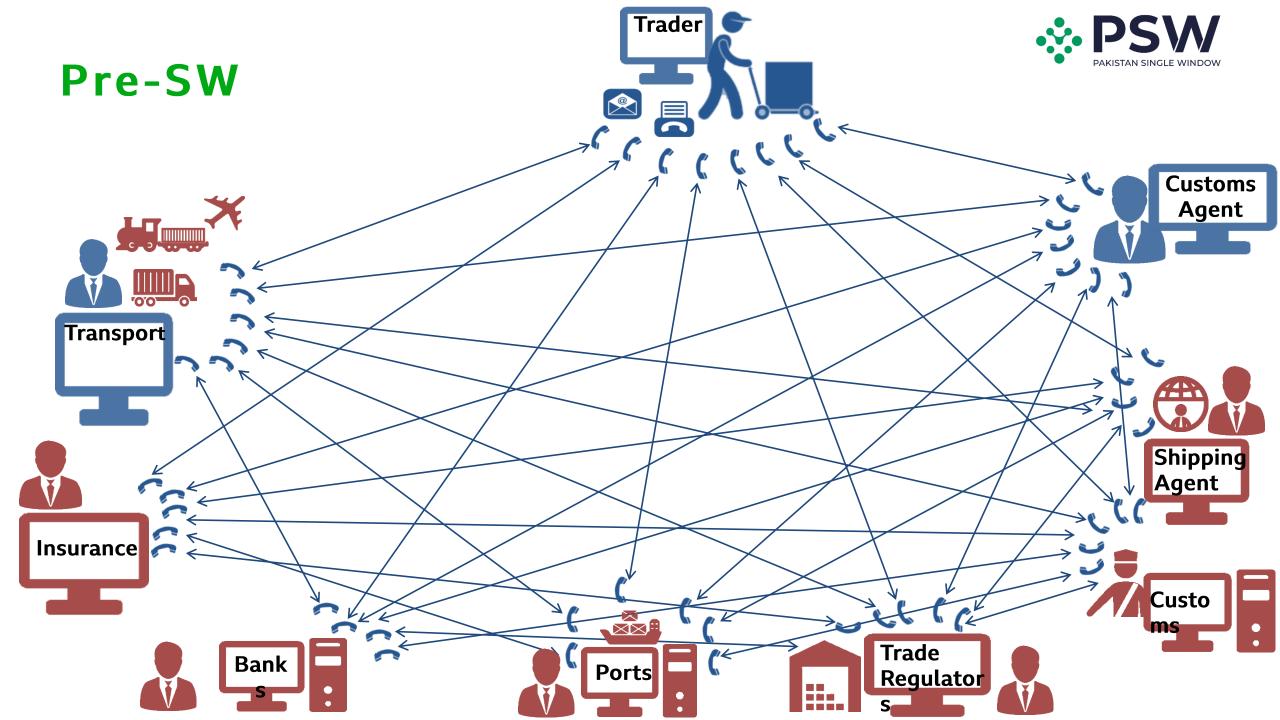
on establishing

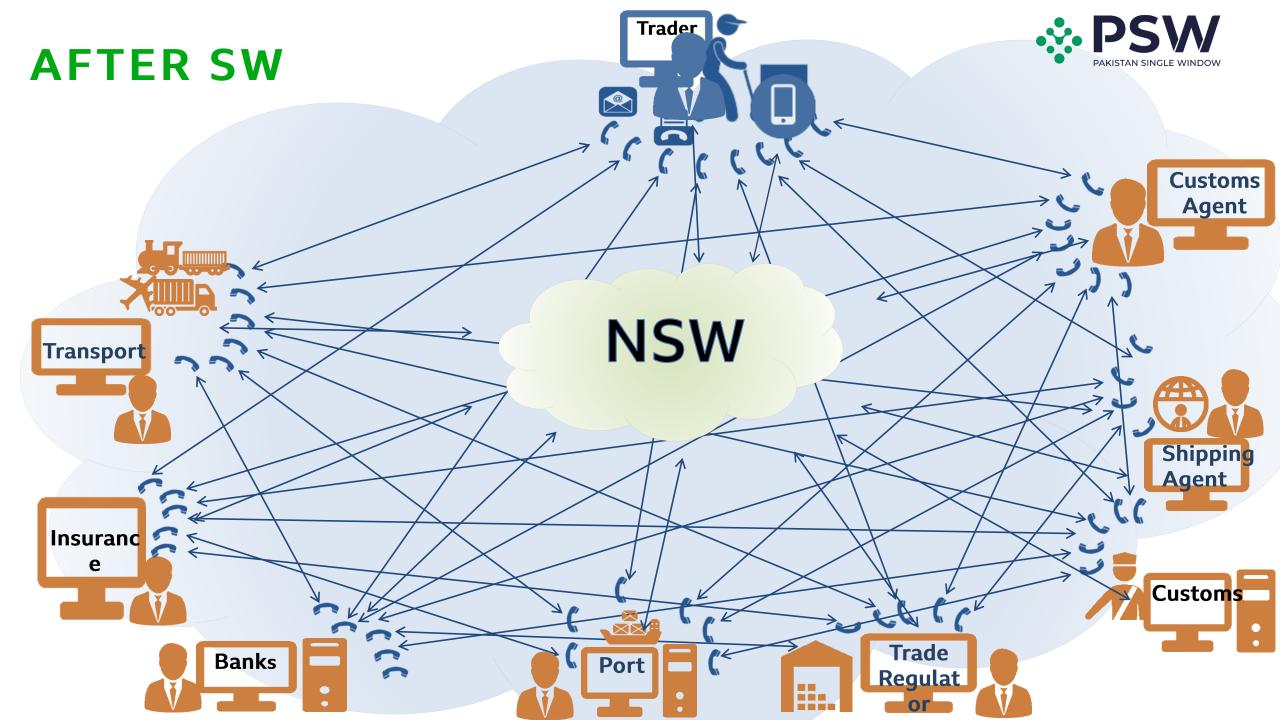
a Single Window

to enhance the efficient exchange of information between trade and government

Recommendation No. 33







NSW SCOPE & COMPONENTS



e.g. achieving tra

e.g. **Environme**

Stakeholder Requirements Identification & Management

S....₅.e Window Vision **Articulation**

Stakenolder Collaborative **Platform** Establishmen

Business **Process Analysis & Simplificatio**

Harmonizatio n & **Document** Simplificatio

n

Service **Functions** Design

Interoperabili **Establishmen**

Legal Infrastructur e Institution

Business & Governance Models **Enforcement** 10

Infrastructu re & **Solutions Execution**

> то-Ве" Environmen

time reduction &

FEATURES COMMON TO IBM AND SW

PSW PAKISTAN SINGLE WINDOW

- Strong political commitment
- Strong organizational and institutional collaboration
- Synchronization of services
- Harmonization of procedures
- Single application of risk manag
- Standardized responses
- National initiative

...AND NOT SO COMMON

- IBM is security oriented; SW is trade oriented
- IBM is limited to border cooperation; SW extends to policy making entities, commercial partners and the private sector
- IBM may require certain agencies to give up autonomy; SW relies on harmonized and consistent data systems with clear rules of engagement
- Information is key- info must be timely, reliable, and high quality
- Information flow facilitates physical movement of goods and people



THE PAKISTAN SINGLE WINDOW JOURNEY

2017

Doing Business

108

Out of 190

Global Competitiveness

110

Out of 140

Trading across
Borders

111

Out of 190

Logistics Performance

95

Out of 160

- Weak and opaque implementation regime for cross border trade policies
- 75 Regulators working in silos with weak
 controls, limited resources, antiquated enforcement
- Resultant <u>Thick Borders</u> nullifies strategic

location of Pakistan & investment in allied

infrastructure



FOUNDATIONAL WORK 2017-2020

- Political support-Ownership by the Prime Minister's Office
- Stakeholder identification & engagement- Workshops, Awareness sessions, exposure visits
- <u>Collaborative</u> implementation structure-focal persons
- Analysis & Design- Requirement gathering, BPM/BPA/BPR
- Legal gap analysis- UN/CEFACT recommendation #35



MILESTONES ACHIEVED 2020-21

LEGAL FRAMEWORK IMPLEMENTED

• PSW Act, 2021 implemented, makes it mandatory for all agencies to align their laws and processes with PSW

GOVERNANCE & OPERATING MODEL IN PLACE

Governing Council formed, PSW Company operationalized, strong private sector participation

SUBSCRIPTION & CUSTOMS REGISTRATION

• Integrates 5 departments, eliminates 22 documents and physical visits, reduces times from several days to 30 minutes

CROSS BORDER TRADE REMITTANCES SYSTEM

• Integrates trader bank accounts with PSW, eliminates 1.5 million electronic forms, saves 2.2 days per form

LICENSES, PERMITS, CERITIFICATES & OTHER DOCUMENTS-DEC 2021

 Based on reengineered process designs, digitizes trade related regulatory functions, aims to reduce dwell time from 10 days to 2 hours



UPCOMING MILESTONES 2021-22

SINGLE EXPERIENCE PAYMENT

Unified digital payment system

TRADE INFORMATION PORTAL-MARCH 2022

INTEGRATED RISK MANAGEMENT SYSTEM- DEC 2022

• Envisages joint inspections, blue channel facility, and post clearance audits

PORT COMMUNITY SYSTEM-JUNE 2023

• Integration of all regulatory functions, average time saving of 3 days per consignment, 50 USD per container

CRITICAL SUCCESS FACTORS



- Continued political ownership at the top level
- Inclusive approach based on broad based consultation
- Institutionalization matters
- Streamlining of information flow may require extensive BPM/BPR
- Value for money and effort must be visible- access to data, data analytics, integration with decision points, efficient processing, optimal allocation of resources, decongestion, reduced costs
- Incremental approach requires patience but has better chance at success

CHALLENGES



- Implementation is difficult
- Capacity constraints lead to resistance
- Stakeholder collaboration is often difficult to maintain on sustainable basis
- Inconsistent policy making leads to changing information requirements
- Sustainable governance and operating system often hard to design and implement

